



FEP Medical Policy Manual

FEP 7.01.101 Surgical Treatment of Snoring and Obstructive Sleep Apnea Syndrome

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Related Policies:

- 2.01.18 - Diagnosis of Obstructive Sleep Apnea Syndrome
- 8.01.67 - Medical Management of Obstructive Sleep Apnea Syndrome

Surgical Treatment of Snoring and Obstructive Sleep Apnea Syndrome

Description

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Obstructive sleep apnea (OSA) syndrome is characterized by repetitive episodes of upper airway obstruction due to the collapse of the upper airway during sleep. For individuals who have failed conservative therapy, established surgical approaches may be indicated. This evidence review addresses minimally invasive surgical procedures for the treatment of OSA. They include laser-assisted uvuloplasty, tongue base suspension, radiofrequency volumetric reduction of palatal tissues and base of tongue, palatal stiffening procedures, and hypoglossal nerve stimulation (HNS). This evidence review does not address conventional surgical procedures such as uvulopalatopharyngoplasty (UPPP), hyoid suspension, surgical modification of the tongue, maxillofacial surgery, or adenotonsillectomy.

OBJECTIVE

The objective of this evidence review is to determine whether the use of minimally invasive surgical procedures improves the net health outcome for individuals being treated for obstructive sleep apnea.

POLICY STATEMENT

Palatopharyngoplasty (eg, uvulopalatopharyngoplasty, uvulopharyngoplasty, uvulopalatal flap, expansion sphincter pharyngoplasty, lateral pharyngoplasty, palatal advancement pharyngoplasty, relocation pharyngoplasty) may be considered **medically necessary** for the treatment of clinically significant obstructive sleep apnea (OSA) syndrome in appropriately select adults who have failed an adequate trial of continuous positive airway pressure (CPAP) or failed an adequate trial of an oral appliance. Clinically significant OSA is defined as those individuals who have:

- Apnea/Hypopnea Index (AHI) or Respiratory Disturbance Index (RDI) of 15 or more events per hour, or
- AHI or RDI of at least 5 events per hour with 1 or more signs or symptoms associated with OSA (eg, excessive daytime sleepiness, hypertension, cardiovascular heart disease, or stroke).

Hyoid suspension, surgical modification of the tongue, and/or maxillofacial surgery, including mandibular-maxillary advancement (MMA), may be considered **medically necessary** in appropriately selected adults with clinically significant OSA and objective documentation of hypopharyngeal obstruction who have failed an adequate trial of CPAP or failed an adequate trial of an oral appliance. Clinically significant OSA is defined as those individuals who have:

- AHI or RDI of 15 or more events per hour, or
- AHI or RDI of at least 5 events per hour with 1 or more signs or symptoms associated with OSA (eg, excessive daytime sleepiness, hypertension, cardiovascular heart disease, or stroke).

Adenotonsillectomy may be considered **medically necessary** in pediatric individuals with clinically significant OSA and hypertrophic tonsils. Clinically significant OSA is defined as those pediatric individuals who have:

- AHI or RDI of at least 5 per hour, or
- AHI or RDI of at least 1.5 per hour in an individual with excessive daytime sleepiness, behavioral problems, or hyperactivity.

Hypoglossal nerve stimulation with the Inspire U.S. Food and Drug Administration (FDA) approved device may be considered **medically necessary** in adults with OSA under the following conditions:

- Age ≥ 18 years; AND
- AHI ≥ 15 and ≤ 100 with $\leq 25\%$ central apneas; AND
- CPAP failure (residual AHI ≥ 15 or failure to use CPAP ≥ 4 hr per night for ≥ 5 nights per week) or inability to tolerate CPAP; AND
- Body mass index ≤ 35 kg/m²; AND
- Absence of complete concentric collapse at the soft palate level.

Hypoglossal nerve stimulation with the Inspire U.S. Food and Drug Administration (FDA) approved device may be considered **medically necessary** in adolescents or young adults with Down syndrome and OSA under the following conditions:

- Age 13 to 18 years ; AND
- AHI >10 and <50 with $\leq 25\%$ central apneas after prior adenotonsillectomy; AND
- Have either tracheotomy or be ineffectively treated with CPAP due to noncompliance, discomfort, undesirable side effects, persistent symptoms despite compliance use, or refusal to use the device; AND
- Body mass index ≤ 95 th percentile for age; AND
- Absence of complete concentric collapse at the soft palate level.

Hypoglossal nerve stimulation with other U.S. Food and Drug Administration (FDA) approved devices (e.g., Genio) are considered **not medically necessary** for the treatment of clinically significant OSA syndrome.

Surgical treatment of OSA that does not meet the criteria above is considered investigational.

The following minimally invasive surgical procedures are considered **investigational** for the sole or adjunctive treatment of OSA or upper airway resistance syndrome:

- Laser-assisted palatoplasty or radiofrequency volumetric tissue reduction of the palatal tissues;
- Radiofrequency volumetric tissue reduction of the tongue, with or without radiofrequency reduction of the palatal tissues;
- Palatal stiffening procedures including, but not limited to, cautery-assisted palatal stiffening operation, injection of a sclerosing agent, and the implantation of palatal implants;
- Tongue base suspension;
- All other minimally invasive surgical procedures not described above.

Implantable hypoglossal nerve stimulators are considered **not medically necessary** for all indications other than listed above.

All interventions, including laser-assisted palatoplasty, radiofrequency volumetric tissue reduction of the palate, or palatal stiffening procedures, are considered **not medically necessary** for the treatment of snoring in the absence of documented OSA; snoring alone is not considered a medical condition.

POLICY GUIDELINES

Continuous positive airway pressure is the preferred first-line treatment for obstructive sleep apnea for most individuals. A smaller number of individuals may use oral appliances as a first-line treatment (see evidence review 8.01.67). The Apnea/Hypopnea Index is the total number of events (apnea or hypopnea) per hour of recorded sleep. The Respiratory Disturbance Index is the total number of events (apnea or hypopnea) per hour of recording time. An obstructive apnea is defined as at least a 10-second cessation of respiration associated with ongoing ventilatory effort. Hypopnea is defined as an abnormal respiratory event lasting at least 10 seconds with at least a 30% reduction in thoracoabdominal movement or airflow compared with baseline and with at least a 4% oxygen desaturation.

The hypoglossal nerve (cranial nerve XII) innervates the genioglossus muscle. Stimulation of the nerve causes anterior movement and stiffening of the tongue and dilation of the pharynx. Hypoglossal nerve stimulation reduces airway collapsibility and alleviates obstruction at both the level of the soft palate and tongue base.

Drug-induced sleep endoscopy (DISE) replicates sleep with an infusion of propofol. DISE will suggest either a flat, anterior-posterior collapse or complete circumferential oropharyngeal collapse. Concentric collapse decreases the success of hypoglossal nerve stimulation and is an exclusion criterion for hypoglossal nerve stimulation from the U.S. Food and Drug Administration.

BENEFIT APPLICATION

Experimental or investigational procedures, treatments, drugs, or devices are not covered (See General Exclusion Section of brochure).

FDA REGULATORY STATUS

Obstructive sleep apnea (OSA) is characterized by repetitive episodes of upper airway obstruction due to the collapse and obstruction of the upper airway during sleep. The hallmark symptom of OSA is excessive daytime sleepiness, and the typical clinical sign of OSA is snoring, which can abruptly cease and be followed by gasping associated with a brief arousal from sleep. The snoring resumes when the patient falls back to sleep, and the cycle of snoring/apnea/arousal may be repeated as frequently as every minute throughout the night. Sleep fragmentation associated with the repeated arousal during sleep can impair daytime activity. For example, adults with OSA-associated daytime somnolence are thought to be at higher risk for accidents involving motorized vehicles (ie, cars, trucks, heavy equipment). OSA in children may result in neurocognitive impairment and behavioral problems. In addition, OSA affects the cardiovascular and pulmonary systems. For example, apnea leads to periods of hypoxia, alveolar hypoventilation, hypercapnia, and acidosis. This, in turn, can cause systemic hypertension, cardiac arrhythmias, and cor pulmonale. Systemic hypertension is common in individuals with OSA. Severe OSA is associated with decreased survival, presumably related to severe hypoxemia, hypertension, or an increase in automobile accidents related to overwhelming sleepiness.

There are racial and ethnic health disparities seen for OSA, impacting the prevalence of disease and accessibility to treatment options, particularly affecting children. Black children are 4 to 6 times more likely to have OSA than White children.¹ Among young adults 26 years of age or younger, African American individuals are 88% more likely to have OSA compared to White individuals. Another study found that African American individuals 65 years of age and older were 2.1 times more likely to have severe OSA than White individuals of the same age group. These health disparities may affect accessibility to treatment for OSA and impact health outcomes. One analysis of insurance claims data, including over 500,000 patients with a diagnosis of OSA, found that increased age above the 18- to 29-year range ($p < .001$) and Black race ($p = .020$) were independently associated with a decreased likelihood of receiving surgery for sleep apnea.² Lee et al (2022) found that Black men had a continuous mortality increase specifically

related to OSA over the study period (1999 to 2019; annual percentage change 2.7%; 95% confidence interval, 1.2 to 4.2) compared to any other racial group.³

Terminology and diagnostic criteria for OSA are shown in Table 1.

Table 1. Terminology and Definitions for Obstructive Sleep Apnea

Terms	Definitions
Respiratory Event	
Apnea	The frequency of apneas and hypopneas is measured from channels assessing oxygen desaturation, respiratory airflow, and respiratory effort. In adults, apnea is defined as a drop in airflow by $\geq 90\%$ of the pre-event baseline for at least 10 seconds. Due to faster respiratory rates in children, pediatric scoring criteria define apnea as ≥ 2 missed breaths, regardless of its duration in seconds.
Hypopnea	Hypopnea in adults is scored when the peak airflow drops by at least 30% of the pre-event baseline for at least 10 seconds in association with either at least 3% or 4% decrease in arterial oxygen desaturation (depending on the scoring criteria) or arousal. Hypopneas in children are scored by a $\geq 50\%$ drop in nasal pressure and either a $\geq 3\%$ decrease in oxygen saturation or associated arousal.
RERA	RERA is defined as an event lasting at least 10 seconds associated with flattening of the nasal pressure waveform and/or evidence of increased respiratory effort, terminating in arousal but not otherwise meeting criteria for apnea or hypopnea.
Respiratory event reporting	
AHI	The average number of apneas or hypopneas per hour of sleep.
RDI	The RDI is the number of apneas, hypopneas, or respiratory event-related arousals per hour of sleep time. RDI is often used synonymously with the AHI.
REI	The respiratory event index is the number of events per hour of monitoring time. Used as an alternative to AHI or RDI in-home sleep studies when actual sleep time from EEG is not available.
Diagnosis	
OSA	Repetitive episodes of upper airway obstruction due to the collapse and obstruction of the upper airway during sleep.
Mild OSA	Adults: AHI 5 to <15 ; Children: AHI ≥ 1 to 5
Moderate OSA	Adults: AHI 15 to <30 ; Children: AHI >5 to 10
Severe OSA	Adults: AHI ≥ 30 ; Children: AHI >10
Treatment	
PAP	CPAP, APAP, or Bi-PAP
PAP Failure	Usually defined as an AHI greater than ≥ 15 to 20 events per hour while using PAP.
PAP Intolerance	PAP use for less than 4 h per night for 5 nights or more per week, or refusal to use CPAP. CPAP intolerance may be observed in patients with mild, moderate, or severe OSA

AHI: Apnea/Hypopnea Index; APAP: auto-adjusting positive airway pressure; Bi-PAP: Bi-level positive airway pressure; CPAP: continuous positive airway pressure; EEG: electroencephalogram; OSA: obstructive sleep apnea; PAP: positive airway pressure; RDI: Respiratory Disturbance Index; REI: Respiratory Event Index; RERA: respiratory event-related arousal.

The policies contained in the FEP Medical Policy Manual are developed to assist in administering contractual benefits and do not constitute medical advice. They are not intended to replace or substitute for the independent medical judgment of a practitioner or other health care professional in the treatment of an individual member. The Blue Cross and Blue Shield Association does not intend by the FEP Medical Policy Manual, or by any particular medical policy, to recommend, advocate, encourage or discourage any particular medical technologies. Medical decisions relative to medical technologies are to be made strictly by members/patients in consultation with their health care providers. The conclusion that a particular service or supply is medically necessary does not constitute a representation or warranty that the Blue Cross and Blue Shield Service Benefit Plan covers (or pays for) this service or supply for a particular member.

The regulatory status of minimally invasive surgical interventions is shown in Table 2.

Table 2. Minimally Invasive Surgical Interventions for Obstructive Sleep Apnea

Interventions	Devices (predicate or prior name)	Manufacturer (previous owner)	Indication	PMA/ 510(k)	Year	FDA Product Code
LAUP	Various					
Radiofrequency ablation	Somnoplasty	Somnus Medical Technologies (now Olympus)	Simple snoring and for the base of the tongue for OSA	K982717	1998	GEI
Palatal Implant	Pillar Palatal Implant	Pillar Palatal (Restore Medical/ Medtronic)	Stiffening the soft palate which may reduce the severity of snoring and incidence of airway obstructions in patients with mild-to-moderate OSA	K040417	2004	LRK
Tongue base suspension	AIRvance (Repose)	Medtronic	OSA and/or snoring. The AIRvance TM Bone Screw System is also suitable for the performance of a hyoid suspension.	K122391	1999	LRK
Tongue base suspension	Encore™ (PRELUDE III)	Siesta Medical	Treatment of mild or moderate OSA and/or snoring	K111179	2011	ORY
Hypoglossal nerve stimulation	Inspire Upper Airway Stimulation	Inspire Medical Systems	<p>The original PMA (P130008) was approved on April 30, 2014 and is indicated to treat a subset of patients with moderate to severe OSA who have been confirmed to fail or cannot tolerate PAP treatment and who do not have a complete concentric collapse at the soft palate level. The original PMA was approved in adult patients 22 years of age or older. Supplements:</p> <ul style="list-style-type: none"> • S039 expanded the indications for the Inspire UAS system to include adolescent patients between 18 and 21 years of age. • S089 expanded the indications to include pediatric patients with Down syndrome between 13 and 18 years of age. • S090 expanded the indications further to include OSA patients, 18 years of age or older, with AHI ≥ 15 and ≤ 100. This supplement also updated the BMI warning to note that the BMI upper limit for which safety and 	P130008, S039, S089, S090, S098	2014	MNQ

			<p>effectiveness data is available has increased from BMI≤32 to BMI≤40.</p> <ul style="list-style-type: none"> S098 was FDA approval in Aug 2024 of the current version, Inspire V system which includes a next generation neurostimulator and associated Bluetooth patient remote and physician programmer. 			
Hypoglossal nerve stimulation	aura6000™	LivaNova (ImThera Medical)		IDE	2014	
Hypoglossal nerve stimulation	Genio	Nyxoah		European CE Mark	2019	
Hypoglossal nerve stimulation	Genio System 2.1	Nyxoah	<p>For use in treatment of moderate to severe OSA (AHI of ≥15 and ≤65). The device is intended for adult patients ≥22 years of age who have been confirmed to fail, cannot tolerate or are ineligible to be treated with current standard of care treatments including lifestyle modifications, PAP treatments (such as CPAP or BiPAP machines), oral appliances (such as mandibular advancement devices), and pharmacotherapy (such as tirzepatide). PAP failure is defined as an inability to eliminate OSA (residual AHI of >15 despite PAP usage), and PAP intolerance is defined as:</p> <ul style="list-style-type: none"> 1. Inability to use PAP (at least 5 nights per week of usage; usage defined as >4 hours of use per night), or 2. Unwillingness to use PAP (PAP therapy initiated and subsequently discontinued by choice). 	P240024	2025	MNQ

AHI: Apnea/Hypopnea Index; BiPAP: bi-level positive airway pressure; CPAP: continuous positive airway pressure; IDE: investigational device exemption; LAUP: Laser-assisted uvulopalatoplasty; OSA: obstructive sleep apnea; PAP: positive airway pressure.

For Inspire Upper Airway Stimulation (UAS), the expanded indication for hypoglossal nerve stimulation in patients age 18 to 21 was based on patients with Down Syndrome and is contingent on a post-approval study in this age group (NCT06851338). The post-approval study will be a multicenter, single-arm, prospective registry with 60 pediatric patients age 13 to 18. Visits will be scheduled at pre-implant, post-implant, 6 months, and yearly thereafter through 5 years.

RATIONALE

Summary of Evidence

For individuals who have obstructive sleep apnea (OSA) who receive laser-assisted uvulopalatoplasty (LAUP), the evidence includes 2 systematic reviews and randomized controlled trials (RCT). Relevant outcomes are symptoms, functional outcomes, quality of life, and treatment-related morbidity. A 2019 systematic review involving 3,093 patients across 42 studies (4 RCTs) to assess complications of LAUP for snoring and OSA identified the most frequent complications being globus sensation (8%), dryness (7%), and velopharyngeal (VP) insufficiency (4%), with globus and VP insufficiency occurring significantly more than in the general or post-oropharyngeal surgery populations (relative risks: 1.48 and 2.25, respectively). On average, 26 complications were seen per 100 LAUP-treated patients, and pain lasted around 12 days. A earlier meta-analysis of 23 studies (717 adults) on LAUP for OSA, found an AHI mean decrease of 6.56 events/h, but only a 23% success rate and 8% cure rate; 44% of patients experienced worsening AHI, with minimal improvement in lowest O₂ saturation. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

For individuals who have OSA who receive radiofrequency volumetric reduction of palatal tissues and base of tongue, the evidence includes 2 sham-controlled randomized trials and a prospective, single-arm cohort study. Relevant outcomes are symptoms, functional outcomes, quality of life, and treatment-related morbidity. Single-stage radiofrequency to palatal tissues did not improve outcomes compared with sham. Multiple sessions of radiofrequency to the palate and base of tongue did not significantly (statistically or clinically) improve AHI, and the improvement in functional outcomes was not clinically significant. The prospective cohort study included 56 patients with mild-to-moderate OSA who received 3 sessions of office-based multilevel RFA. Results demonstrated improvement in AHI and Oxygen Desaturation Index (ODI) at the 6-month follow up. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

For individuals who have OSA who receive palatal stiffening procedures, the evidence includes 2 sham-controlled randomized trials and several case series. Relevant outcomes are symptoms, functional outcomes, quality of life, and treatment-related morbidity. The 2 RCTs differed in their inclusion criteria, with the study that excluded patients with Friedman tongue position of IV and palate of 3.5 cm or longer reporting greater improvement in AHI (45% success) and snoring (change of -4.7 on a 10-point visual analog scale) than the second trial. Additional studies are needed to corroborate the results of the more successful trial and, if successful, define the appropriate selection criteria. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

For individuals who have OSA who receive tongue base suspension, the evidence includes a feasibility RCT with 17 patients. Relevant outcomes are symptoms, functional outcomes, quality of life, and treatment-related morbidity. The single RCT compared tongue suspension plus uvulopalatopharyngoplasty (UPPP) with tongue advancement plus UPPP and showed success rates of 50% to 57% for both procedures. Additional RCTs with a larger number of subjects are needed to determine whether tongue suspension alone or added to UPPP improves the net health outcome. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

For individuals who have OSA who receive hypoglossal nerve stimulation (HNS), they are currently 2 FDA-approved HNS devices for the treatment of OSA: the Inspire Upper Airway Stimulation (UAS) system and the Genio system. The evidence on the Inspire device for the treatment of OSA includes systematic reviews, 2 RCTs, nonrandomized prospective studies, nonrandomized studies with historical controls, and prospective single-arm studies. Three meta-analyses have assessed the efficacy of HNS for OSA. A 2020 meta-analysis showed notable decreases in both the AHI and the Epworth Sleepiness Scale (ESS) between 6 and 12 months after treatment, with the Inspire device accounting for the majority of individuals. Another review of 10 studies involving 2,209 patients found that HNS led to lower post-treatment AHI scores compared to other surgical options for OSA (odds ratio 5.33; 95% Confidence Interval, 1.21 to 23.42). A meta-analysis of 30 studies (80% of studies on the Inspire device), demonstrated improved health outcomes in adults who could not tolerate CPAP therapy, with benefits lasting up to five years following HNS. An RCT of 89 adults with moderate-to-severe OSA who did not tolerate CPAP found significant short-term improvement in AHI, ESS, and quality of life measures with HNS compared to sham stimulation. The study was limited by a short duration of follow-up and the lack of diverse individuals included in the trial. HNS has shown success rates for about two-thirds of a subset of patients who met selection criteria that included AHI, BMI (≤ 32 or ≤ 35 kg/m²), and favorable pattern of palatal collapse across nonrandomized studies. These results were maintained out to 5 years in the pivotal single-arm study. The single prospective comparative study of patients who received HNS versus patients who were denied insurance coverage for the procedure has a high potential for performance bias. For children and adolescents with OSA and Down Syndrome who are unable to tolerate CPAP, the evidence includes a systematic review and a prospective study of 42 individuals. The systematic review investigated HNS in adolescents with Down Syndrome and OSA, and demonstrated significant improvement in AHI and OSA-18 survey scores after HNS. A study of 42 individuals with Down Syndrome and OSA found a success rate of 73.2% with 4 device extrusions corrected with replacement surgery. The evidence on the Genio device is limited to results of a nonrandomized clinical trial. This study enrolled 113 patients across 21 centers (including 16 U.S. locations), with coprimary endpoints focused on reducing the AHI and ODI at 12 months. Serious adverse events occurred in 9% of patients, with only a small proportion attributed directly to the device or procedure. Of the patients who completed the study, 63% met the AHI reduction endpoint and 71% achieved the ODI reduction. Secondary outcomes showed significant improvements in mean AHI, ODI, nocturnal oxygen saturation, and patient-reported sleep quality measures. Limitations of the current evidence-base preclude determination of who is most likely to benefit from these minimally invasive procedures. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

SUPPLEMENTAL INFORMATION

Practice Guidelines and Position Statements

Guidelines or position statements will be considered for inclusion in 'Supplemental Information' if they were issued by, or jointly by, a US professional society, an international society with US representation, or National Institute for Health and Care Excellence (NICE). Priority will be given to guidelines that are informed by a systematic review, include strength of evidence ratings, and include a description of management of conflict of interest.

American Academy of Sleep Medicine

The American Academy of Sleep Medicine (AASM, 2021) published practice guidelines on when to refer patients for surgical modifications of the upper airway for OSA.⁵¹ These guidelines replaced the 2010 practice parameters for surgical modifications.⁵² The AASM guidelines note that PAP is the most efficacious treatment for OSA, but effectiveness can be compromised when patients are unable to adhere to therapy or obtain an adequate benefit, which is when surgical management may be indicated. The AASM guideline recommendations are based on a systematic review and meta-analysis of 274 studies of surgical interventions, including procedures such as uvulopalatopharyngoplasty (UPPP), modified UPPP, MMA, tongue base suspension, and HNS.⁵³ The systematic review deemed most included data of low quality, consisting of mostly observational data. The AASM strongly recommends that clinicians discuss referral to a sleep surgeon with adults with OSA and body mass index (BMI) <40 kg/m² who are intolerant or unaccepting of PAP. Clinically meaningful and beneficial differences in nearly all critical outcomes, including a decrease in excessive sleepiness, improved quality of life (QOL), improved AHI or respiratory disturbance index (RDI), and sleep quality, were demonstrated with surgical management in patients who are intolerant or unaccepting of PAP. The AASM makes a conditional recommendation that clinicians discuss referral to a sleep surgeon with adults with OSA, BMI <40 kg/m², and persistent inadequate PAP adherence due to pressure-related side effects, as available data (very low-quality), suggests that upper airway surgery has a moderate effect in reducing minimum therapeutic PAP level and increasing PAP adherence. In adults with OSA and obesity (class II/III, BMI >35) who are intolerant or unaccepting of PAP, the AASM strongly recommends discussion of referral to a bariatric surgeon, along with other weight-loss strategies.

The AASM (2025) guidelines on the evaluation and management of OSA in adults hospitalized for medical care recommend that treatment of sleep-disordered breathing should be continued regardless of modality (e.g., PAP, HNS therapy, oral appliance therapy, pharmacotherapies) if feasible given the clinical setting.⁵⁴ Recommendations to continue therapy apply not only to PAP therapy, but also to alternative non-PAP modalities including oral appliances and HNS.

American Academy of Pediatrics

The American Academy of Pediatrics (2012) published a clinical practice guideline on the diagnosis and management of childhood OSA.⁵⁵ The Academy indicated that if a child has OSA, a clinical examination consistent with adenotonsillar hypertrophy, and does not have a contraindication to surgery, the clinician should recommend adenotonsillectomy as first-line treatment. The Academy recommended that patients should be referred for CPAP management if symptoms/signs or objective evidence of OSA persist after adenotonsillectomy or if adenotonsillectomy is not performed. Weight loss was recommended in addition to other therapy if a child or adolescent with OSA is overweight or obese (defined as BMI >95th percentile).

American Academy of Otolaryngology - Head and Neck Surgery

The American Academy of Otolaryngology - Head and Neck Surgery (AAO-HNS; 2021) has a position statement on surgical management of OSA.⁵⁶ Procedures AAO-HNS supported as effective and not considered investigational when part of a comprehensive approach in the medical and surgical management of adults with OSA include:

- tracheostomy,
- nasal and pharyngeal airway surgery,
- tonsillectomy and adenoidectomy,
- palatal advancement,

- UPPP,
- genioglossal advancement,
- hyoid myotomy,
- midline glossectomy,
- tongue suspension,
- maxillary and mandibular advancement.

In a 2021 position statement, AAO-HNS supported HNS as an effective second-line treatment of moderate-to-severe OSA.^{57,}

American Society for Metabolic and Bariatric Surgery

The American Society for Metabolic and Bariatric Surgery (2012) published guidelines on the perioperative management of OSA.^{58,} The guideline indicated that OSA is strongly associated with obesity, with the incidence of OSA in the morbidly obese population reported as between 38% and 88%. The Society recommended bariatric surgery as the initial treatment of choice for OSA in this population, besides CPAP, as opposed to surgical procedures directed at the mandible or tissues of the palate. The updated 2017 guidelines reaffirmed these recommendations.^{59,}

National Institute for Health and Care Excellence

The National Institute for Health and Care Excellence (NICE) 2017 guidance concluded that evidence on the safety and efficacy of HNS is limited in quantity and quality, and the procedure should only be used in the context of a clinical trial.^{60,}

U.S. Preventive Services Task Force Recommendations

Not applicable.

Medicare National Coverage

The Centers for Medicare & Medicaid Services (CMS; 2001) published a decision memorandum that addressed how to define moderate-to-severe OSA as a guide for a coverage policy on CPAP.^{61,} Because surgical approaches are considered when CPAP fails, CMS policy was adapted to this evidence review on the surgical management of OSA. The CMS review of the literature suggested there is a risk of hypertension with an AHI or RDI of at least 15 events per hour, and thus treatment is warranted for patients without any additional signs and symptoms. For patients with an AHI or RDI between 5 and 14 and associated symptoms, CMS concluded that the data from randomized controlled trials have demonstrated improved daytime somnolence and functioning in those treated with CPAP.

There is no national coverage determination for hypoglossal nerve stimulation. In the absence of a national coverage determination, coverage decisions are left to the discretion of local Medicare carriers.

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POLICY HISTORY - THIS POLICY WAS APPROVED BY THE FEP® PHARMACY AND MEDICAL POLICY COMMITTEE ACCORDING TO THE HISTORY BELOW:

Date	Action	Description
December 2011	New policy	
September 2014	Replace policy	Policy updated with literature search, adding references 13, 14, 29, 30, 35-38, and 40. New FDA approved device, Hypoglossal Nerve Stimulator has been added to policy. Policy statement has been updated to indicate it is not medically necessary
September 2015	Replace policy	Policy updated with literature review; reference 31 added; policy statements unchanged.
December 2016	Replace policy	Policy updated with literature review, adding references 17-20. Medically necessary policy statement revised to include variants of palatopharyngoplasty.
December 2017	Replace policy	Policy updated with literature review through July 20, 2017; reference 26 added; reference 27 updated. Policy statements unchanged except Hypoglossal Nerve Stimulator policy statement corrected from investigational (as noted in Dec. 2016 version) back to not medically necessary per 2014 OPM guidance regarding devices with Premarket Approval
March 2018	Replace policy	Policy updated with literature review through October 29, 2018; Clinical input added for hypoglossal nerve stimulation. References added and some references removed. Hypoglossal nerve stimulation is considered medically necessary under specified conditions. (FDA cleared 510k) minimally invasive surgical procedures are considered investigational for the sole or adjunctive treatment of OSA or upper airway resistance syndrome.
September 2019	Replace policy	Policy updated with literature review through April 22, 2019; references added. The indication for hypoglossal nerve stimulation changed to apnea/hypopnea index of , 15 for alignment with the Food and Drug Administration-approved indication. Edits were also made to the Policy section regarding signs and symptoms in mild OSA to align with BCBSA policy #2.01.18. Policy statements otherwise unchanged.
September 2020	Replace policy	Policy updated with literature review through May 11, 2020; references added. Policy statements unchanged.
September 2021	Replace policy	Policy updated with literature review through April 26, 2021; references added. Policy statements unchanged.
September 2022	Replace policy	Policy updated with literature review through May 8, 2022; references added. Minor editorial refinements to policy statements; intent unchanged. Policy statements unchanged.
September 2023	Replace policy	Policy updated with literature review through April 26, 2023; references added. Policy statements unchanged.
September 2024	Replace policy	Policy updated with literature review through May 6, 2024; references added. Policy statements for BMI with HNS updated to align with current evidence.
September 2025	Replace policy	Policy updated with literature review through April 10, 2025; references added. Policy statements unchanged.
March 2026	Replace policy €" correction only	Removed 'not' from the policy statement 'Surgical treatment of OSA that does not meet the criteria above is considered not investigational.'

The policies contained in the FEP Medical Policy Manual are developed to assist in administering contractual benefits and do not constitute medical advice. They are not intended to replace or substitute for the independent medical judgment of a practitioner or other health care professional in the treatment of an individual member. The Blue Cross and Blue Shield Association does not intend by the FEP Medical Policy Manual, or by any particular medical policy, to recommend, advocate, encourage or discourage any particular medical technologies. Medical decisions relative to medical technologies are to be made strictly by members/patients in consultation with their health care providers. The conclusion that a particular service or supply is medically necessary does not constitute a representation or warranty that the Blue Cross and Blue Shield Service Benefit Plan covers (or pays for) this service or supply for a particular member.